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1	WHEREAS, The City of Seattle's Equity and Environment Agenda identifies addressing the lack			
2	of access to healthy, affordable food as a major priority for communities in Seattle; and			
3	WHEREAS, the Fresh Bucks program created by The City of Seattle has a mission to support			
4	consumption of more fruits and vegetables by low-income recipients of Supplemental			
5	Nutrition Assistance Program (SNAP) benefits, a program currently supported by			
6	expiring federal grants; and			
7	WHEREAS, according to a 2017 working paper from the Hutchins Center on Fiscal & Monetary			
8	Policy at the Brookings Institution, children from birth to age five whose mothers			
9	received subsidies for nutritious food had better health and economic outcomes as adults,			
10	including lower incidence of metabolic syndromes; and			
11	WHEREAS, according to "Early Childhood Experiences Shape Health and Well-Being			
12	Throughout Life," a 2014 issue brief from the Robert Wood Johnson Foundation,			
13	participants in high-quality preschool and early childhood interventions not only have			
14	increased social, emotional, and cognitive development, but also lower risks for heart			
15	disease and diabetes in adulthood; and			
16	WHEREAS, diabetes, obesity, and tooth decay have been on the rise for decades, and children,			
17	low income communities, and communities of color continue to be disproportionately			
18	affected; and			
19	WHEREAS, sweetened beverages such as soft drinks, energy drinks, sweetened teas, and sports			
20	drinks offer little or no nutritional value; and			
21	WHEREAS, according to a 2013 report in the American Journal of Public Health, in the past			
22	decade alone, per capita intake of calories derived from sweetened beverages has			
23	increased by approximately 30 percent; and			

David B. Mendoza MO Sweetened Beverage Tax ORD D2a
WHEREAS, high level

WHEREAS, high levels of sweetened beverage consumption have had tragic impacts on community health, including the rise of type 2 diabetes and the doubling of obesity rates among children in the past 30 years; and

WHEREAS, the City desires to impose a tax on the business of distributing sweetened beverages to raise revenue to fund services that will promote school readiness and learning, reduce the academic achievement gap, prepare graduates for college and the career of their choice, improve access to healthy food, and expand services for the birth-to-five population; NOW, THEREFORE,

#### BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:

Section 1. The City finds and declares that the education, well-being, and success of children in Seattle are of the utmost importance to creating a thriving and livable city for all residents. Therefore, the City intends to exercise its taxing authority, as granted by the Washington State Constitution and as authorized by the Washington State Legislature, to raise general revenue for the City and to use that revenue to provide broad-based public benefits for residents by funding programs that promote children's education, well-being, and success.

Section 2. A new Chapter 5.53 is added to the Seattle Municipal Code as follows:

## **Chapter 5.53 SWEETENED BEVERAGE TAX**

# **5.53.010** Administrative provisions

The provisions contained in Chapter 5.55 shall have full force and application with respect to taxes imposed under the provisions of this Chapter 5.53 except as may be expressly stated to the contrary herein.

#### 5.53.020 Definitions

The definitions contained in Chapter 5.30 shall be fully applicable to this Chapter 5.53 except as may be expressly stated to the contrary herein. The following additional definitions shall apply throughout this Chapter 5.53:

"Caloric sweetener" means any substance or combination of substances that contains calories, is suitable for human consumption, and that humans perceive as sweet. Caloric sweeteners include, but are not limited to, sugar, sucrose, dextrose, fructose, glucose, and other monosaccharides and disaccharides; corn syrup or high-fructose corn syrup; honey; and any other such substance designated by the Director.

"Distribute" and "distribution" mean the transfer of ownership of, title to, or possession of products, where the recipient of the transfer offers the products for retail sale and the transfer is (1) from one person to another for consideration or (2) within a single non-natural person, such as from a wholesale or warehousing unit of a business to a retail outlet of the same business or between two or more employees or contractors of the same business. "Distribute" and "distribution" shall not mean the retail sale to a consumer. A distribution takes place where delivery to the recipient occurs.

"Distributor" means any person that distributes sweetened beverages in the City, regardless of whether the person also offers sweetened beverages for retail sale.

"Milk product" means:

A. Any beverage whose principal ingredient by weight is natural liquid milk secreted by an animal and consumed by humans. For purposes of this definition, "milk" includes natural milk concentrate and dehydrated natural milk, whether or not reconstituted; or

B. Any plant-based substance or combination of substances in which (1) water and (2) grains, nuts, legumes, or seeds constitute the two greatest ingredients by volume. For purposes of this definition, plant-based "milk product" includes, but is not limited to, soy milk, almond milk, rice milk, coconut milk, hemp milk, oat milk, hazelnut milk, and flax milk.

"Nonalcoholic beverage" means a beverage suitable for human consumption and that is not liquor as defined in RCW 66.04.010.

"Non-caloric sweetener" means any artificial sugar substitute that is suitable for human consumption and that humans perceive as sweet, including but not limited to stevia, aspartame, sucralose, neotame, acesulfame potassium (Ace-K), saccharin, advantame, and any other such substance designated by the Director.

"Powder" means any solid mixture that contains a caloric or non-caloric sweetener and is intended to be used in the making, mixing, or compounding of a beverage for human consumption by combining the powder with water or other liquid.

"Sweetened beverage" means:

- A. Any nonalcoholic beverage intended for human consumption that:
  - 1. Contains an added caloric or non-caloric sweetener; and
- 2. Comes ready-to-consume in any closed or sealed glass, metal, paper, or plastic container or any other type of closed or sealed container, regardless of the container's composition or size or the material or combination of materials used to make the container.

Sweetened beverages include, but are not limited to, soda, pop, cola, soft drinks, juice with added caloric and non-caloric sweeteners, sports drinks, flavored water, energy drinks, presweetened coffee or tea, and nonalcoholic mix beverages that may or may not be mixed with alcohol.

that a seller add, caloric sweetener or syrup at the point of sale; or

Sweetened medication.

c.

prevent dehydration due to illness;

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condition; or

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An oral electrolyte solution for infants and children formulated to

Unsweetened beverages to which the purchaser can add, or can request

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"Syrup" means any liquid or frozen mixture of ingredients that contains a caloric or non-

caloric sweetener and is intended to be used in the making, mixing, or compounding of a

beverage for human consumption by combining the syrup with water or other liquid.

# 5.53.030 Tax imposed; rates

A. There is imposed a privilege tax on every person engaging within the City in business as a distributor of sweetened beverages.

1. The amount of tax due shall be equal to the volume of sweetened beverages the distributor distributes in the City, multiplied by the applicable tax rate prescribed in subsection 5.53.030.B.

- 2. For sweetened beverages that are syrups or powders, the tax shall be calculated using the largest volume of beverage that would typically be produced by the amount of syrup or powder distributed based on the manufacturer's instructions or industry practice.
- B. The tax rate shall be \$0.0175 per fluid ounce of sweetened beverages the distributor distributes.
- C. On January 1, 2019, and on January 1 of every year thereafter, the tax rate stated in subsection 5.53.030.B shall be increased consistent with the rate of growth of the prior year's June-to-June Consumer Price Index (CPI-U) for the Seattle-Tacoma-Bremerton area as published by the United States Department of Labor. To calculate the new rate, the prior year's rate will be multiplied by the sum of one and the annual percent change in the CPI-U. If the annual change in the CPI-U is negative, no adjustment shall be made for the year.

#### 5.53.040 Sweetened beverage tax—When due

The tax imposed by this Chapter 5.53 shall be due and payable in accordance with Section 5.55.040. Taxpayers filing their Chapter 5.45 business license tax on a quarterly basis shall file

the sweetened beverage tax on a quarterly basis, and taxpayers filing their business license tax on an annual basis shall file the sweetened beverage tax on an annual basis, on forms prescribed by the Director. Persons discontinuing their business activities in Seattle shall report and pay the sweetened beverage tax at the same time as they file their final business license tax return.

#### 5.53.050 Sweetened beverage tax—Exemption

Persons that are exempt from taxation by Washington cities pursuant to federal or state statutes or regulations are exempt from the tax imposed by this Chapter 5.53.

### 5.53.060 General excise tax in addition to other license fees and taxes

- A. The tax imposed by Section 5.53.030 is a general excise tax on the privilege of conducting certain business within the City. It is not a sales tax or use tax or other excise tax on the sale, consumption, use, or gross receipts of sweetened beverages.
- B. The tax imposed by Section 5.53.030 shall be in addition to any license fee or tax imposed or levied under any other law, statute, or ordinance whether imposed or levied by the City, state, or other governmental entity or political subdivision.

## 5.53.070 Sweetened beverage tax—Constitutional limitation

Notwithstanding anything to the contrary in this Chapter 5.53, if imposition of the City's tax would place an undue burden upon interstate commerce or violate constitutional requirements, a taxpayer shall be allowed a credit to the extent necessary to preserve the validity of the City's tax, and still apply the City tax to as much of the taxpayer's activities as may be subject to the City's taxing authority.

#### 5.53.080 Rules and regulations

The Director shall adopt, publish, and enforce rules and regulations not inconsistent with this Chapter 5.53 for the purpose of carrying out the provisions of this chapter, including but not

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limited to rules to clarify the inclusion or exclusion of particular products, the calculation of tax

for syrups and powders based on manufacturer's instructions or industry practice, and the

3 designation of caloric and non-caloric sweeteners.

Section 3. Services funded by the proceeds of the beverage tax are intended to promote school readiness and learning, reduce the academic achievement gap, prepare graduates for college and the career of their choice, improve access to healthy food, and expand services for the birth-to-five population. The proceeds shall be used to fund the recommendations contained in the Seattle Education Action Plan, food access strategies, funding for birth-to-five services, and administration costs related to implementation and collection of the soda tax. For the first four years, 20 percent of funds will be set aside for one-time expenditures. Investments shall be implemented according to this ordinance and the Implementation Plan, and shall include at a minimum the following programs:

- A. Family Engagement and Collaboration;
  - B. Enhanced Before/After School Opportunities;
- C. School-Based Mentoring;
- D. Reducing Disproportionality in Discipline;
- 17 E. Strategic School Investments in Middle and High Schools;
- F. Summer Learning;
- 19 G. Workplace-Based Learning;
- 20 H. Educator Workforce Diversity;
- 21 I. 13<sup>th</sup> Year;
- J. Food Access Strategies like Fresh Bucks and Fresh Bucks to Go;
- 23 K. Birth-to-Five Programs; and

L. Administration to administer and collect the beverage tax.

from year to year determine the services and funding allocations that will most effectively achieve the goals and outcomes in accordance with Chapter 35.32A RCW. Within a budget year, the City is authorized to reallocate unexpended and unencumbered funds from one core strategy to another by making operating budget transfers consistent with Seattle Municipal Code Section 5.08.020.

In the annual City budget or by separate ordinance, the City's legislative authority shall

Section 4. Oversight Committee. The Levy Oversight Committee, established by the City Council in Ordinance 123567, will review and make recommendations on the plans to implement and review programs funded with the beverage tax.

Section 5. Reporting. The Director of the Department of Early Learning and Education and the Director of the Office of Sustainability and Environment, or successor departments, will prepare and submit to the Oversight Committee, City Council, Mayor, and residents of Seattle annual progress reports on the implementation of the services funded by the beverage tax.

Section 6. Section 5.30.010 of the Seattle Municipal Code, last amended by Ordinance 124833, is amended as follows:

## **5.30.010 Definition provisions**

The definitions contained in this Chapter 5.30 shall apply to the following chapters of the Seattle Municipal Code: Chapters 5.32 (Amusement Devices), 5.35 (Commercial Parking Tax), 5.40 (Admission Tax), 5.45 (Business License Tax), 5.46 (Square Footage Tax), 5.48 (Business Tax—Utilities), 5.50 (Firearms and Ammunition Tax), 5.52 (Gambling Tax), 5.53 (Sweetened Beverage Tax), and 5.55 (General Administrative Provisions) unless expressly provided for otherwise therein, and shall also apply to other chapters and sections of the Seattle Municipal

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Code in the manner and to the extent expressly indicated in each chapter or section. Words in the singular number shall include the plural and the plural shall include the singular. Words in one gender shall include the other genders.

Section 7. Subsection 5.30.025.K of the Seattle Municipal Code, which section was last amended by Ordinance 124089, is amended as follows:

#### **5.30.025 Definitions, C—D**

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K. "Delivery" means the transfer of possession of tangible personal property between the seller and the buyer or the buyer's representative. Delivery to an employee of a buyer is considered delivery to the buyer. Transfer of possession of tangible personal property occurs when the buyer or the buyer's representative first takes physical control of the property or exercises dominion and control over the property. Dominion and control means the buyer has the ability to put the property to the buyer's own purposes. It means the buyer or the buyer's representative has made the final decision to accept or reject the property, and the seller has no further right to possession of the property and the buyer has no right to return the property to the seller, other than under a warranty contract. A buyer does not exercise dominion and control over tangible personal property merely by arranging for shipment of the property from the seller to itself. A buyer's representative is a person, other than an employee of the buyer, who is authorized in writing by the buyer to receive tangible personal property and take dominion and control by making the final decision to accept or reject the property. Neither a shipping company nor a seller can serve as a buyer's representative. It is immaterial where the contract of sale is negotiated or where the buyer obtains title to the property. Delivery terms and other provisions of the Uniform Commercial Code (Title 62A RCW) do not determine when or where delivery of

	David B. Mendoza MO Sweetened Beverage Tax ORD D2a			
1	tangible personal property occurs for purposes of Seattle's business license tax or Seattle's			
2	sweetened beverage tax. For purposes of Chapter 5.53, the term "seller" as used in this			
3	subsection 5.30.025.K shall include any distributor and the term "buyer" as used in this			
4	subsection 5.30.025.K shall include any recipient who offers the delivered products for retail			
5	sale.			
6	***			
7	Section 8. Subsection 5.30.060.C of the Seattle Municipal Code, which section was last			
8	amended by Ordinance 125083, is amended as follows:			
9	5.30.060 Definitions, T—Z			
10	* * *			
11	C. "Taxpayer" means any "person," as herein defined, required by Chapter 5.55 to			
12	have a business license tax certificate, or liable for any license, tax, or fee, or for the collection of			
13	any tax or fee, under Chapters 5.32 (Revenue Code), 5.35 (Commercial Parking Tax), 5.40			
14	(Admission Tax), 5.45 (Business License Tax), 5.46 (Square Footage Tax), 5.48 (Business			
15	Tax—Utilities), 5.50 (Firearms and Ammunition Tax), ((and)) 5.52 (Gambling Tax), and 5.53			
16	(Sweetened Beverage Tax), or who engages in any business or who performs any act for which a			
17	tax or fee is imposed under those chapters.			
18	* * *			
19	Section 9. Section 5.55.010 of the Seattle Municipal Code, last amended by Ordinance			
20	124833, is amended as follows:			
21	5.55.010 Application of chapter stated			
22	Unless expressly stated to the contrary in each chapter, the provisions of this Chapter 5.55 shall			
23	apply with respect to the licenses and taxes imposed under this Chapter 5.55 and Chapters 5.32			

	David B. Mendoza MO Sweetened Beverage Tax ORD D2a
1	(Amusement Devices), 5.35 (Commercial Parking Tax), 5.37 (Employee Hours Taxes), 5.40
2	(Admission Tax), 5.45 (Business License Tax), 5.46 (Square Footage Tax), 5.48 (Business
3	Tax—Utilities), 5.50 (Firearms and Ammunition Tax), ((and)) 5.52 (Gambling Tax), 5.53
4	(Sweetened Beverage Tax), and under other titles, chapters and sections in such manner and to
5	such extent as indicated in each such title, chapter or section.
6	Section 10. Subsection 5.55.040.A of the Seattle Municipal Code, which section was last
7	amended by Ordinance 124833, is amended as follows:
8	5.55.040 When due and payable—Reporting periods—Monthly, quarterly, and annual
9	returns—Threshold provisions—Computing time periods—Failure to file returns
10	A. Other than any annual license fee or registration fee assessed under this Chapter
11	5.55, the tax imposed by Chapters 5.32 (Amusement Devices), 5.35 (Commercial Parking Tax),
12	5.40 (Admission Tax), 5.45 (Business License Tax), 5.46 (Square Footage Tax), 5.48 (Business
13	Tax—Utilities), 5.50 (Firearms and Ammunition Tax), ((and)) 5.52 (Gambling Tax), and 5.53
14	(Sweetened Beverage Tax) shall be due and payable in quarterly installments. The Director may
15	use discretion to assign businesses to a monthly or annual reporting period depending on the tax
16	amount owing or type of tax. Taxes imposed by subsections 5.52.030.A.2 and 5.52.030.B.2 for

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punchboards and pulltabs shall be due and payable in monthly installments. Tax returns and

payments are due on or before the last day of the next month following the end of the assigned

Section 11. Subsection 5.55.060.A of the Seattle Municipal Code, which section was last amended by Ordinance 124833, is amended as follows:

reporting period covered by the return.

to question assessment

# 5.55.060 Records to be preserved—Examination—Inspection—Search warrants—Estoppel

A. Every person liable for any fee or tax imposed by this Chapter 5.55 and Chapters 5.32, 5.35, 5.40, 5.45, 5.46, 5.48, 5.50, ((and)) 5.52, and 5.53 shall keep and preserve, for a period of five years after filing a tax return, such records as may be necessary to determine the amount of any fee or tax for which the person may be liable; which records shall include copies of all federal income tax and state tax returns and reports made by the person. All books, records, papers, invoices, ticket stubs, vendor lists, gambling games, and payout information, inventories, stocks of merchandise, and other data, including federal income tax and state tax returns, and reports needed to determine the accuracy of any taxes due, shall be open for inspection or examination at any time by the Director or a duly authorized agent. Every person's business premises shall be open for inspection or examination by the Director or a duly authorized agent.

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Section 12. Subsection 5.55.150.E of the Seattle Municipal Code, which section was last amended by Ordinance 124833, is amended as follows:

# **5.55.150** Appeal to the Hearing Examiner

\* \* \*

E. The Hearing Examiner shall ascertain the correct amount of the tax, fee, interest or penalty due either by affirming, reversing, or modifying an action of the Director. Reversal or modification is proper if the Director's assessment or refund denial violates the terms of this Chapter 5.55, or Chapters 5.30, 5.32, 5.35, 5.37, 5.40, 5.45, 5.46, 5.48, 5.50, ((ex)) 5.52, or 5.53. Section 13. Section 5.55.165 of the Seattle Municipal Code, last amended by Ordinance 124833, is amended as follows:

	David B. Mendoza MO Sweetened Beverage Tax ORD D2a				
1	5.55.165 Director of Finance and Administrative Services to make rules				
2	The Director of Finance and Administrative Services shall have the power and it shall be the				
3	Director's duty, from time to time, to adopt, publish, and enforce rules and regulations not				
4	inconsistent with this Chapter 5.55, Chapters 5.30, 5.32, 5.35, 5.40, 5.45, 5.46, 5.48, 5.50, ((or))				
5	5.52, or 5.53, or with law for the purpose of carrying out the provisions of such chapters, and it				
6	shall be unlawful to violate or fail to comply with $((,))$ any such rule or regulation.				
7	Section 14. Subsections 5.55.220.A and 5.55.220.B of the Seattle Municipal Code, which				
8	section was last amended by Ordinance 124833, are amended as follows:				
9	5.55.220 Unlawful actions—Violation—Penalties				
10	A. It shall be unlawful for any person subject to the provisions of this Chapter 5.55				
11	or Chapters 5.32, 5.35, 5.40, <u>5.45</u> , 5.46, (( <del>5.45</del> ,)) 5.48, 5.50, (( <del>and</del> )) 5.52, <u>and 5.53</u> :				
12	1. To violate or fail to comply with any of the provisions of this Chapter				
13	5.55, or Chapters 5.32, 5.35, 5.40, 5.45, 5.46, 5.48, 5.50, ((and)) 5.52, and 5.53, or any lawful				
14	rule or regulation adopted by the Director;				
15	2. To make or manufacture any license required by this Chapter 5.55 except				
16	upon authority of the Director;				
17	3. To make any false statement on any license, application, or tax return;				
18	4. To aid or abet any person in any attempt to evade payment of a license fee				
19	or tax;				
20	5. To refuse admission to the Director to inspect the premises and/or records				
21	as required by this Chapter 5.55, or to otherwise interfere with the Director in the performance of				
22	duties imposed by Chapters 5.32, 5.35, 5.40, 5.45, 5.46, 5.48, 5.50, ((and)) 5.52, and 5.53;				

	David B. Mendoza MO Sweetened Beverage Tax ORD D2a		
1	6. To fail to appear or testify in response to a subpoena issued pursuant to		
2	Section 3.02.120 in any proceeding to determine compliance with this Chapter 5.55 and Chapter		
3	5.32, 5.35, 5.40, 5.45, 5.46, 5.48, 5.50, ((and)) 5.52, and 5.53;		
4	7. To testify falsely in any investigation, audit or proceeding conducted		
5	pursuant to this Chapter 5.55;		
6	8. To continue to engage in any business activity, profession, trade, or		
7	occupation after the revocation of or during a period of suspension of a business license tax		
8	certificate issued under Section 5.55.030; or		
9	9. In any manner, to hinder or delay the City or any of its officers in carrying		
10	out the provisions of this Chapter 5.55 or Chapters 5.32, 5.35, 5.40, 5.45, 5.46, 5.48, 5.50,		
11	(( <del>and</del> )) 5.52, and 5.53.		
12	B. Each violation of or failure to comply with the provisions of this Chapter 5.55, or		
13	Chapters 5.32, 5.35, 5.37, 5.40, 5.45, 5.46, 5.48, 5.50, ((or)) 5.52, or 5.53 shall constitute a		
14	separate offense. Except as provided in subsection 5.55.220.C, any person who commits an act		
15	defined in subsection 5.55.220.A is guilty of a gross misdemeanor, punishable in accordance		
16	with Section 12A.02.070. The provisions of Chapters 12A.02 and 12A.04 apply to the offenses		
17	defined in subsection 5.55.220.A of this section, except that liability is absolute and none of the		

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Section 15. Subsection 5.55.230.A of the Seattle Municipal Code, which section was last amended by Ordinance 124963, is amended as follows:

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5.55.230 Denial, revocation of, or refusal to renew business license tax certificate

mental states described in Section 12A.04.030 need be proved.

- A. The Director, or the Director's designee, has the power and authority to deny, revoke, or refuse to renew any business license tax certificate or amusement device license issued under the provisions of this Chapter 5.55. The Director, or the Director's designee, shall notify such applicant or licensee in writing by mail in accordance with Section 5.55.180 of the denial, revocation of, or refusal to renew the license and on what grounds such a decision was based. The Director may deny, revoke, or refuse to renew any business license tax certificate or other license issued under this chapter on one or more of the following grounds:
  - 1. The license was procured by fraud or false representation of fact.
  - 2. The licensee has failed to comply with any provisions of this Chapter 5.55.
- 3. The licensee has failed to comply with any provisions of Chapters 5.32, 5.35, 5.40, 5.45, 5.46, 5.48, 5.50, ((Θ<sub>F</sub>)) 5.52, or 5.53.
- 4. The licensee is in default in any payment of any license fee or tax under Title 5 or Title 6.

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Section 16. If any part, provision, or section of this ordinance is held to be void or unconstitutional, all other parts, provisions, and sections of this ordinance not expressly so held to be void or unconstitutional shall continue in full force and effect.

Section 17. The tax imposed by Chapter 5.53 of the Seattle Municipal Code shall be assessed on every person engaging within the City in the business of distributing sweetened beverages beginning:

A. January 1, 2018, if there is no election on a referendum on this ordinance pursuant to Seattle City Charter Article IV; or

David I MO Sv D2a	B. Mendoza veetened Bevo	erage Tax ORD	
	B.	April 1, 2018, if, pursuant to Seattle City Charter Article IV, there is an election	
on a	on a referendum on this ordinance.		

Template last revised December 1, 2016

	David B. Mendoza MO Sweetened Beverage Tax ORD D2a				
1	Section 18. This ordinance shall take effect and be in force 30 days after its approval by				
2	the Mayor, but if not approved and returned by the Mayor within ten days after presentation, it				
3	shall take effect as provided by Seattle Municipal Code Section 1.04.020.				
4	Passed by the City Council the day of, 2017,				
5	and signed by me in open session in authentication of its passage this day of				
6	, 2017.				
7					
8		President of	the City Council		
9	Approved by me this day	of	, 2017.		
10					
11		Edward B. Murray, Mayor			
12	Filed by me this day of		, 2017.		
13					
14		Monica Martinez Simmons	, City Clerk		
15	(Seal)				